

# Expanded "Public Use" of Eminent Domain Proceedings in Tallahassee, Florida <u>Chloe Wain</u>; Crystal Taylor, PhD Florida State University, DeVoe L. Moore Center



### Research Question

What are the legal standards and historical precedents for following eminent domain practices that result in the displacement of neighborhoods in Tallahassee, Florida?

## Background

Local and state governments engage in the right of eminent domain to acquire private property for "public use," such as economic infrastructure and redevelopment projects.¹

#### Supreme Court Rulings & Public Policy

The Supreme Court's expansion of "public use" through Berman v. Parker and Kelo v. City of New London for private economic development provided way to a public policy debate on:
(1) whether eminent domain should be used as a substitute for real estate market transactions
(2) whether fundamental private property rights should be modified to protect private interests. <sup>2</sup>

## Research Design & Methods

Case Study: Tallahassee, Florida (highly economically-segregated city)

Black residents are approximately 35% of the population, yet are disproportionately concentrated in high poverty areas. <sup>3</sup>

Governments are required to follow legal provisions to protect private property rights of displaced persons.<sup>4</sup>

- Rulings from national cases serve as guidelines to assess three local residential displacements:
  - 1) Smokey Hollow
  - 2) Orange Avenue Apartments
  - 3) Boynton-Stills

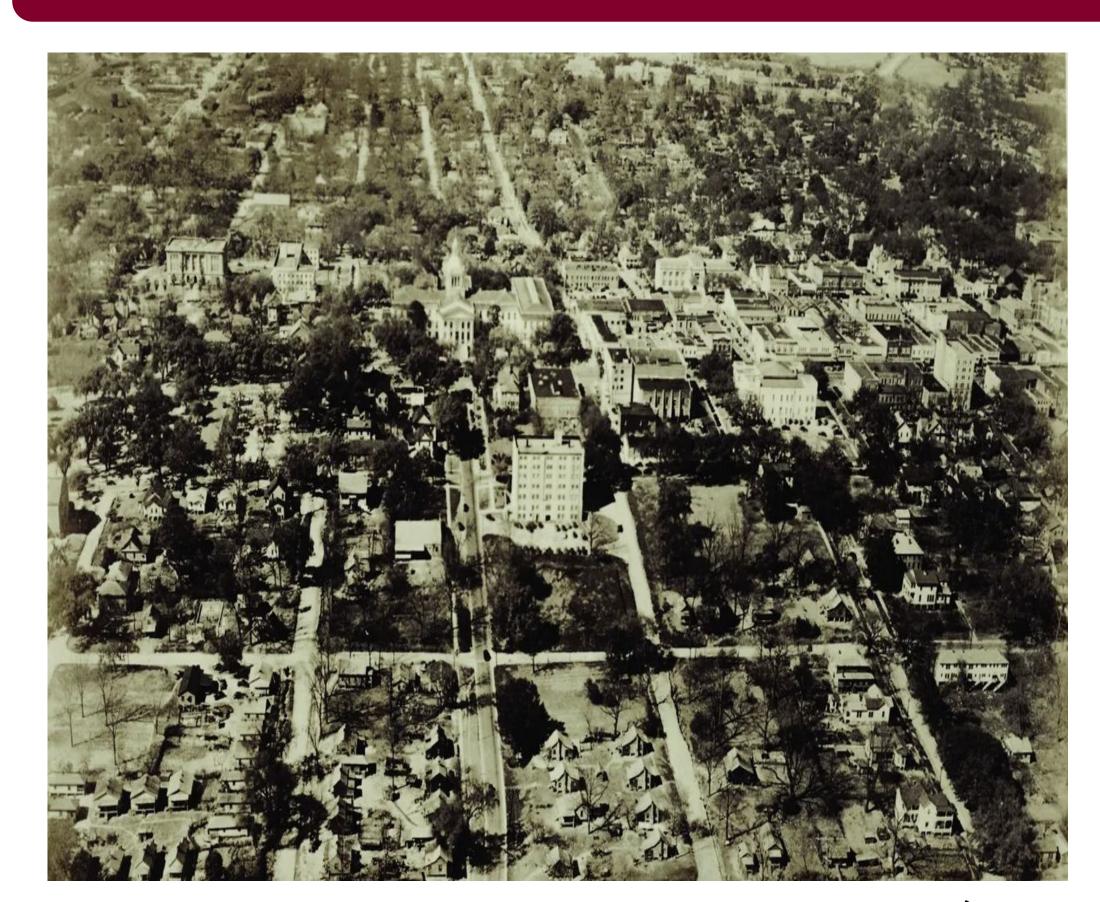


Figure 1: Smokey Hollow (1960s) 4



Figure 2: Orange Avenue (2022) 5

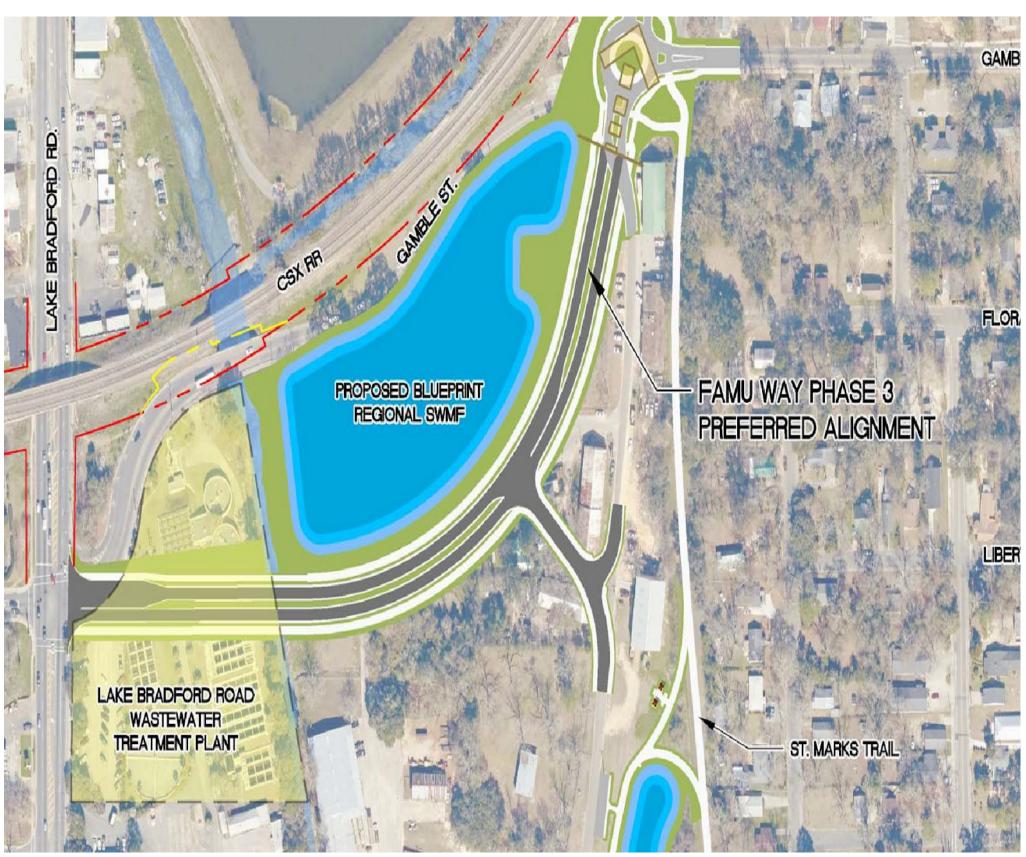


Figure 3: Boynton-Stills (2023) 6

#### Results

| "Public Use"   | Legal Significance  | Public Policy  |
|--|---|--|
| The State of Florida constructed the Capital of Florida, Apalachee Parkway, and the Florida Department of Transportation, and in doing so, displaced Smokey Hollow. <sup>7</sup>                               | As a working-class,<br>tight-knit Black<br>community during<br>racial segregation,<br>displaced renters did<br>not receive<br>compensation. <sup>8</sup>                          | <ul> <li>Dispute Resolution         Agreement</li> <li>Social Impact         Assessment</li> <li>Objective Measures of         Fair Market Value</li> <li>Public Transparency</li> </ul> |
| An assessment revealed an affordable housing complex, Orange Avenue Apartments, governed by the City of Tallahassee, needed to be demolished and rebuilt to be in compliance with building codes. <sup>9</sup> | After litigation, a legal settlement agreed upon by the parties obligated Tallahassee Housing Authority to meet specific provisions brought by displaced residents. <sup>10</sup> | <ul> <li>Social Impact         Assessment</li> <li>Legislative         Protections Against         Private Use</li> <li>Public Transparency</li> </ul>                                   |
| The City of Tallahassee constructed Capital Cascades Trail, a four-segment public infrastructure project. A realignment of Segment 3-DB displaced Boynton-Stills. <sup>11</sup>                                | Renters in Group I received an average of \$1,500, while Group II received an average of \$5,000 for monthly rent & utilities. <sup>12</sup>                                      | <ul> <li>Dispute Resolution     Agreement</li> <li>Public Transparency</li> <li>Objective Measures of     Fair Market Value</li> </ul>   |

### Conclusion, Policy Recommendations, & References

- Residential displacement can lead to the demolition of working-class neighborhoods, disproportionately undermining social and cultural fabrics of minority communities.<sup>13</sup>
- More government transparency, accountability, and oversight is needed to protect displaced individuals and communities.<sup>14</sup>

